

117TH CONGRESS
1ST SESSION

S. 101

To establish the Environmental Justice Mapping Committee, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JANUARY 28, 2021

Mr. MARKEY (for himself and Ms. DUCKWORTH) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

A BILL

To establish the Environmental Justice Mapping Committee, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Environmental Justice
5 Mapping and Data Collection Act of 2021”.

6 **SEC. 2. FINDINGS.**

7 Congress finds that—

8 (1) environmental hazards causing adverse
9 health outcomes have disproportionately affected en-
10 vironmental justice communities as a result of sys-

1 temic injustices relating to factors that include race
2 and income;

3 (2) environmental justice communities have in-
4 creased vulnerability to the adverse effects of climate
5 change and need significant investment to face cur-
6 rent and future environmental hazards;

7 (3) the Federal Government has lacked a cohe-
8 sive and consistent strategy to carry out the respon-
9 sibilities of Federal agencies described in Executive
10 Order 12898 (42 U.S.C. 4321 note; relating to Fed-
11 eral actions to address environmental justice in mi-
12 nority populations and low-income populations);

13 (4) it is necessary that the Federal Government
14 meaningfully engage environmental justice commu-
15 nities in the process of developing a robust strategy
16 to address environmental justice, including high lev-
17 els of review, input, and consent;

18 (5) there is a lack of nationwide high-quality
19 data relating to environmental justice concerns, such
20 as socioeconomic factors, air pollution, water pollu-
21 tion, soil pollution, and public health, and a failure
22 to update the existing data with adequate frequency;

23 (6) there is no nationally consistent method to
24 identify environmental justice communities based on

1 the cumulative effects of socioeconomic factors, pol-
2 lution burden, and public health;

3 (7) a method described in paragraph (6) is
4 needed to correct for racist and unjust practices
5 leading to historical and current environmental in-
6 justices through the targeted investment in environ-
7 mental justice communities of at least 40 percent of
8 the funds provided for a clean energy transition and
9 other related investments, including transportation
10 infrastructure, housing infrastructure, and water
11 quality infrastructure;

12 (8) funds targeted for environmental justice
13 communities should include set-asides for technical
14 assistance and capacity building for environmental
15 justice communities to access the funds;

16 (9) particular oversight and care are necessary
17 when investing in environmental justice communities
18 to ensure that existing issues are not exacerbated
19 and new issues are not created, particularly issues
20 relating to pollution burden and the displacement of
21 residents;

22 (10) several States, academic institutions, and
23 nonprofit organizations have engaged in cumulative
24 impact environmental justice mapping efforts that
25 can serve as references for a Federal mapping effort;

(12) in addition to investment in environmental justice communities, pollution reduction is essential to achieving equitable access to a healthy and clean environment and an equitable energy system; and

(13) specific policy and permitting decisions and investments may rely on different combinations of data sets and indicators relating to environmental justice, and race alone may be considered a criterion when assessing the susceptibility of a community to environmental injustice.

24 SEC. 3. DEFINITIONS.

25 In this Act:

1 (1) ADMINISTRATOR.—The term “Administrator” means the Administrator of the Environmental Protection Agency.

4 (2) ADVISORY COUNCIL.—The term “advisory council” means the advisory council established under section 4(d)(2)(A).

7 (3) COMMITTEE.—The term “Committee” means the Environmental Justice Mapping Committee established by section 4(a).

10 (4) ENVIRONMENTAL JUSTICE.—The term “environmental justice” means the fair treatment and meaningful involvement of all people regardless of race, color, culture, national origin, or income, with respect to the development, implementation, and enforcement of environmental laws, regulations, and policies to ensure that each person enjoys—

17 (A) the same degree of protection from environmental and health hazards; and

19 (B) equal access to any Federal agency action relating to the development, implementation, and enforcement of environmental laws, regulations, and policies for the purpose of having a healthy environment in which to live, learn, work, and recreate.

(5) ENVIRONMENTAL JUSTICE COMMUNITY.—

The term “environmental justice community” means a community with significant representation of communities of color, low-income communities, or Tribal and indigenous communities, that experiences, or is at risk of experiencing, higher or more adverse human health or environmental effects, as compared to other communities.

9 (6) GROUND-TRUTHING.—The term “ground-
10 truthing” means a community fact-finding process
11 by which residents of a community supplement tech-
12 nical information with local knowledge for the pur-
13 pose of better informing policy and project decisions.

12 SEC. 4. ESTABLISHMENT OF COMMITTEE.

13 (a) IN GENERAL.—There is established a committee,
14 to be known as the “Environmental Justice Mapping
15 Committee”.

16 (b) MEMBERSHIP—

17 (1) IN GENERAL.—The Committee shall be
18 composed of not fewer than 1 representative of each
19 of the following:

20 (A) Of the Environmental Protection
21 Agency—

(i) the Office of Air and Radiation;

(iii) the Office of International and Tribal Affairs;

(iv) the Office of Land and Emergency Management;

(v) the Office of Water;

(vi) the Office of Environmental Justice;

(vii) the Office of Research and Development; and

(viii) the Office of Public Engagement and Environmental Education.

(B) The Council on Environmental Qual-

(C) Of the Department of Commerce—

(i) the Office of Oceanic and Atmospheric Research, including not fewer than 1 representative of the Climate Program Office;

(ii) the Economics and Statistics Administration, including not fewer than 1 representative of the Bureau of Economic Analysis; and

(iii) the National Institute of Standards and Technology.

1 (D) Of the Department of Health and
2 Human Services—

3 (i) the Centers for Disease Control
4 and Prevention, not including the Agency
5 for Toxic Substances and Disease Registry;

6 (ii) the Agency for Toxic Substances
7 and Disease Registry;

8 (iii) the Administration for Children
9 and Families;

10 (iv) of the National Institutes of
11 Health—

12 (I) the National Institute of En-
13 vironmental Health Sciences;

14 (II) the National Institute of
15 Mental Health; and

16 (III) the National Institute on
17 Minority Health and Health Dispari-
18 ties; and

19 (v) the Office for Civil Rights.

20 (E) Of the Department of the Interior—

21 (i) the Bureau of Indian Affairs;

22 (ii) the Office of Civil Rights; and

23 (iii) the United States Geological Sur-
24 vey.

25 (F) The Forest Service.

1 (G) The Department of Housing and
2 Urban Development.

3 (H) The Department of Energy.

4 (I) The Department of Transportation.

5 (J) The Department of Justice.

(K) The Federal Energy Regulatory Com-
mission.

8 (L) The Department of the Treasury.

(M) Such other Federal departments, agencies, and offices as the Administrator determines to be appropriate, particularly offices relating to public engagement.

(A) of a component of the department or agency that is among the components that are the most relevant to the responsibilities of the Committee; or

(B) who has expertise in areas relevant to those responsibilities, such as demographic indicators relating to socioeconomic hardship, environmental justice, public engagement, public

1 health, exposure to pollution, future climate and
2 extreme weather mapping, affordable energy,
3 sustainable transportation, and access to water,
4 food, and green space.

5 (3) CO-CHAIRS.—

6 (A) IN GENERAL.—The members of the
7 Committee shall select 3 members to serve as
8 co-chairs of the Committee—

9 (i) 1 of whom shall be a representa-
10 tive of the Environmental Protection Agen-
11 cy;

12 (ii) 1 of whom shall be a representa-
13 tive of the Council on Environmental Qual-
14 ity; and

15 (iii) 1 of whom shall have substantial
16 experience in public engagement.

17 (B) TERMS.—Each co-chair shall serve for
18 a term of not more than 3 years.

19 (C) RESPONSIBILITIES OF CO-CHAIRS.—

20 The co-chairs of the Committee shall—

21 (i) determine the agenda of the Com-
22 mittee, in consultation with other members
23 of the Committee;

7 (c) ADMINISTRATIVE SUPPORT.—

8 (1) IN GENERAL.—The Administrator shall pro-
9 vide technical and administrative support to the
10 Committee.

17 (d) CONSULTATION.—

18 (1) IN GENERAL.—In carrying out the duties of
19 the Committee, the Committee shall consult with rel-
20 evant stakeholders.

21 (2) ADVISORY COUNCIL.—

1 least ½ of whom shall represent environmental
2 justice communities.

3 (B) CHAIR.—The advisory council shall be
4 chaired by an environmental justice advocate or
5 other relevant stakeholder with substantial ex-
6 perience in environmental justice.

7 (C) REQUIREMENTS.—Consultation de-
8 scribed in paragraph (1) shall include—

9 (i) early and regular engagement with
10 the advisory council, including in carrying
11 out public engagement under paragraph
12 (3); and

13 (ii) consideration of the recommenda-
14 tions of the advisory council.

15 (D) RECOMMENDATIONS NOT USED.—If
16 the Committee does not use a recommendation
17 of the advisory council, not later than 60 days
18 after the date on which the Committee receives
19 notice of the recommendation, the Committee
20 shall—

21 (i) make available to the public on an
22 internet website of the Environmental Pro-
23 tection Agency a written report describing
24 the rationale of the Committee for not
25 using the recommendation; and

(E) OUTREACH.—The advisory council may carry out public outreach activities using amounts made available under section 7 to supplement public engagement carried out by the Committee under paragraph (3).

11 (3) PUBLIC ENGAGEMENT.—

(III) individuals with expertise in cumulative impacts and geospatial data; and

4 (B) PLAN.—

18 (I) language barriers;
19 (II) transportation barriers;
20 (III) economic barriers; and
21 (IV) lack of internet access.

4 (C) CONSULTATION AND SOLICITATION OF
5 PUBLIC COMMENT.—

20 (aa) notice in publications
21 relevant to environmental justice
22 communities;

23 (bb) notification to environmental justice communities
24
25 through direct means, such as

community centers and schools;

and

(cc) direct outreach to

known environmental justice

groups;

(II) public broadcast of that

meeting, including soliciting and re-

ceiving comments by virtual means;

and

(III) public availability of a trans-

script of that meeting through publi-

cation on an accessible website.

(iii) LANGUAGES.—The Committee

shall provide each notice, notification, di-

rect outreach, broadcast, and transcript

described in clause (ii) in each language

commonly used in the applicable environ-

mental justice community, including

through oral interpretation, if applicable.

FUNDING.—Of amounts made avail-

able under section 7, the Administrator shall

make available to the Committee such sums as

are necessary for participation by relevant

stakeholders in public engagement under this

1 paragraph, as determined by the Administrator,
2 in consultation with the advisory council.

3 **SEC. 5. DUTIES OF COMMITTEE.**

4 (a) IN GENERAL.—The Committee shall—
5 (1) establish a tool described in subsection (b)
6 to identify environmental justice communities, in-
7 cluding the identification of—
8 (A) criteria to be used in the tool; and
9 (B) a methodology to determine the cumu-
10 lative impacts of those criteria;
11 (2) assess and address data gaps in accordance
12 with subsection (d); and
13 (3) collect data for the environmental justice
14 data repository established under section 6.

15 (b) ESTABLISHMENT OF TOOL.—

16 (1) IN GENERAL.—The Committee, in consulta-
17 tion with relevant stakeholders and the advisory
18 council, shall establish an interactive, transparent,
19 integrated, and Federal Government-wide tool for
20 assessing and mapping environmental justice com-
21 munities based on the cumulative impacts of all indi-
22 cators selected by the Committee to be integrated
23 into the tool.

24 (2) REQUIREMENTS.—In establishing the tool
25 under paragraph (1), the Committee shall—

(A) integrate into the tool multiple data layers of indicators that fall into categories including—

(i) demographics, particularly relating to socioeconomic hardship and social stressors, such as—

(I) race and ethnicity;

(II) low income;

(III) high unemployment;

(IV) low levels of home ownership;

(V) high rent burden;

(VI) high transportation burden;

(VII) low levels of educational attainment;

(VIII) linguistic isolation;

(IX) energy insecurity or high utility rate burden;

(X) food insecurity;

(XI) health insurance status and access to healthcare; and

(XII) membership in an Indian Tribe;

(ii) public health, particularly data that are indicative of sensitive populations, such as—

4 (I) rates of asthma;

(II) rates of cardiovascular disease;

(III) child leukemia or other cancers that correlate with environmental hazards;

10 (IV) low birth weight;

11 (V) maternal mortality;

(VI) rates of lead poisoning; and

13 (VII) rates of diabetes;

14 (iii) pollution burdens, such as pollu-
15 tion burdens created by

¹⁶ (I) *trans*-chloroacetyl-

17 (H) air pollutants

18 (III) water pollutants;

(IV) soil contaminants; and

(V) perfluoroalkyl and
polyfluoroalkyl substances; and

(iv) environmental effects, such as

23 fects created by proximity to—

(1) Risk management plan sites,

25 (II) Hazardous Waste Facilities,

⁸ (IV) fossil fuel infrastructure

(B) investigate how further indicators of vulnerability to the impacts of climate change (including proximity and exposure to sea level rise, wildfire smoke, flooding, drought, rising average temperatures, extreme storms, and extreme heat, and financial burdens from flood and fire insurance) should be incorporated into the tool as an additional set of layers;

17 (C) identify and consider the effects of
18 other indicators relating to environmental jus-
19 tice for integration into the tool as layers, in-
20 cluding—

(i) safe, sufficient, and affordable drinking water, sanitation, and stormwater services;

(ii) access to and the quality of—

(I) green space and tree canopy cover;

(II) healthy food;

(III) affordable energy and water;

(IV) transportation;

(V) reliable communication systems, such as broadband internet;

(VI) child care;

(VII) high-quality public schools, early childhood education, and child care; and

(VIII) health care facilities;

(iii) length of commute;

(iv) indoor air quality in multiunit dwellings;

(v) mental health;

(vi) labor market categories, particularly relating to essential workers; and

(vii) each type of utility expense;

(D) consider the implementation of specific regional indicators, with the potential—

(i) to create regionally and locally downscaled maps in addition to a national map;

(ii) to provide incentives for States to collect data and conduct additional analyses to capture conditions specific to their localities;

(iii) to provide resources for and engage in ground-truthing to identify and verify important data with community members; and

(iv) to develop companion resources for, and provide technical support to, regional, State, local, or Tribal governments to create their own maps and environmental justice scores with relevant regional, State, local, and Tribal data;

(E) identify a methodology to account for the cumulative impacts of all indicators selected by the Committee under subparagraph (A), in addition to other indicators as the Committee determines to be necessary, to provide relative environmental justice scores for regions that are—

(i) as small as practicable to identify communities; and

(ii) not larger than a census tract;

(F) ensure that the tool is capable of providing maps of environmental justice communities based on environmental justice scores described in subparagraph (E);

(G) ensure that users of the tool are able to map available layers together or independently as desired;

(H) implement a method for users of the tool to generate a map and environmental justice score based on a subset of indicators, particularly for the purpose of using the tool in addressing various policy needs, permitting processes, and investment goals;

(I) make the tool customizable to address specific policy needs, permitting processes, and investment goals;

(J) account for conditions that are not captured by the quantitative data used to develop the 1 or more maps and environmental justice scores comprising the tool, by—

(i) developing and executing a plan to perform outreach to relevant communities; and

(ii) establishing a mechanism by which communities can self-identify as en-

1 environmental justice communities to be in-
2 cluded in the tool, which may include cit-
3 ing qualitative data on conditions for which
4 quantitative data are lacking, such as cul-
5 tural loss in Tribal communities;

6 (K) consider that the tool—

7 (i) will be used across the Federal
8 Government in screening Federal policies,
9 permitting processes, and investments for
10 environmental and climate justice impacts;
11 and

12 (ii) may be used to assess commu-
13 nities for pollution reduction programs;
14 and

15 (L) carry out such other activities as the
16 Committee determines to be appropriate.

17 (c) TRANSPARENCY AND UPDATES.—

18 (1) IN GENERAL.—

19 (A) NOTICE AND COMMENT.—The Com-
20 mittee shall establish the tool described in sub-
21 section (b) after providing notice and an oppor-
22 tunity for public comment.

23 (B) HEARINGS.—In carrying out subpara-
24 graph (A), the Committee shall hold hearings,
25 which shall be time- and language-appropriate,

1 in communities affected by environmental jus-
2 tice issues in geographically disparate States
3 and Tribal areas.

4 (2) UPDATES.—

5 (A) ANNUAL UPDATES.—The Committee
6 shall update the tool described in subsection (b)
7 not less frequently than annually to account for
8 data sets that are updated annually.

9 (B) OTHER UPDATES.—Not less frequently
10 than once every 3 years, the Committee shall—

11 (i) update the indicators, method-
12 ology, or both for the tool described in sub-
13 section (b); and

14 (ii) reevaluate data submitted by Fed-
15 eral departments and agencies that is used
16 for the tool.

17 (C) REPORTS.—After the initial establish-
18 ment of the tool described in subsection (b) and
19 each update under subparagraph (A) or (B),
20 the Committee shall publish a report describ-
21 ing—

22 (i) the process for identifying indica-
23 tors relating to environmental justice in
24 the development of the tool;

5 (3) TRAINING TUTORIALS AND SESSIONS.—

(B) LANGUAGES.—The tutorials and sessions under subparagraph (A) shall be made available in each language commonly used in the applicable environmental justice community.

19 (4) PUBLIC AVAILABILITY.—

24 (i) the tool described in subsection
25 (b);

19 (d) DATA GAP AUDIT.—

1 environmental justice concerns, including data relating
2 to—

- 3 (A) public health metrics;
 - 4 (B) toxic chemicals;
 - 5 (C) socioeconomic demographics;
 - 6 (D) air quality;
 - 7 (E) water quality; and
 - 8 (F) killings of individuals by law enforce-
 - 9 ment officers.

10 (2) REQUIREMENTS.—An audit described in
11 paragraph (1) shall—

1 subsection (b), including by providing to the depart-
2 ment or agency—

3 (A) benchmarks to meet in addressing the
4 gaps;

5 (B) instructions for consistency in data
6 formatting that will allow for inclusion of data
7 in the environmental justice data repository de-
8 scribed in section 6; and

9 (C) best practices for collecting data in col-
10 laboration with local organizations and part-
11 ners, such as engaging in ground-truthing.

12 (4) REPORTS.—Not later than 180 days after a
13 Federal department or agency has conducted an
14 audit under paragraph (1), the Committee shall—

15 (A) make available to the public on an
16 internet website of the Environmental Protec-
17 tion Agency a report describing the findings
18 and conclusions of the audit, including the
19 progress made by the Federal department or
20 agency in addressing environmental justice data
21 gaps; and

22 (B) submit the report described in sub-
23 paragraph (A) to—

24 (i) the Committee on Environment
25 and Public Works of the Senate;

8 SEC. 6. ENVIRONMENTAL JUSTICE DATA REPOSITORY.

9 (a) IN GENERAL.—The Administrator shall establish
10 an environmental justice data repository to maintain—

17 (b) UPDATES.—The Administrator shall update the
18 data in the data repository described in subsection (a) as
19 frequently as practicable, including every year if prac-
20 ticable, but not less frequently than once every 3 years.

21 (c) AVAILABILITY; INCLUSION OF SUBNATIONAL
22 DATA.—The Administrator—

23 (1) shall make the data repository described in
24 subsection (a) available to regional, State, local, and
25 Tribal governments; and

7 (d) REQUIREMENT.—The Administrator shall take
8 measures to prevent the data in the data repository de-
9 scribed in subsection (a) from being misused to discrimi-
10 nate against environmental justice communities, such as
11 by providing safeguards against the use of downscaled
12 data that may enable the identification of individuals.

13 SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

14 There are authorized to be appropriated to the Ad-
15 ministrator to carry out this Act, including any necessary
16 administrative costs of the Committee—

17 (1) \$20,000,000 for each of fiscal years 2021
18 and 2022; and

19 (2) \$18,000,000 for each of fiscal years 2023
20 through 2025.

21 SEC. 8. EFFECT.

Nothing in any provision of this Act relating to the tool described in section 5(b) prohibits a State from developing a map relating to environmental justice or pollution

1 burden that relies on different data, or analyzes data dif-
2 ferently, than that tool.

